

Development Management Sub-Committee Report

Wednesday 9 November 2022

**Application for Planning Permission
Flat 2 140 Princes Street, Edinburgh, EH2 4BL.**

Proposal: Change of use (retrospective) from residential to short term let (sui-generis).

**Item – Committee Decision
Application Number – 22/01745/FUL
Ward – B11 - City Centre**

Reasons for Referral to Committee

Given the significance of the issue of short term lets to the public interest at present, the Chief Planning Officer considers this application should be decided by Committee.

Recommendation

It is recommended that this application be **Granted** subject to the details below.

Summary

The proposal is acceptable with regard to Sections 59 and 64 of the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997 as it will not harm the listed building or its setting and it will preserve or enhance the character or appearance of the conservation area.

The proposal complies with the relevant policies with the Edinburgh Local Development Plan and SPP. There are no material considerations that outweigh this conclusion. The proposal is acceptable.

SECTION A – Application Background

Site description

The application site is a two bedroom, first floor flat, above commercial premises, located on the north side of Princes Street. The property shares its access to the street via a communal stair. There are seven other flats within the stair, all in short term let use.

There are a mix of uses in the surrounding area including residential, office, retail, cafes/restaurants and tourist attractions. Princes Street is a key thoroughfare, served by public transport routes and benefiting from significant footfall.

The application property is part of a category A listed building (139 and 140 Princes Street and 5 Hope Street Lane, LB30149, 12/12/1974

The application site is in the Old and New Towns of Edinburgh World Heritage Site and in New Town Gardens and Dean Historic Garden Designed Landscape.

The application site is in the New Town Conservation area

Description of the proposal

The application is for a retrospective change of use from residential to short term let (sui-generis). No internal or external physical changes are proposed. The applicant has advised that the property has been used as a short term let (STL) since 2015.

Supporting information

Relevant Site History

22/01744/FUL

Flat 1

140 Princes Street

Edinburgh

EH2 4BL

Change of use (retrospective) from residential to short term let (sui-generis).

22/01746/FUL

Flat 2A

140 Princes Street

Edinburgh

EH2 4BL

Change of use (retrospective) from residential to short term let (sui-generis).

22/01747/FUL

Flat 3

140 Princes Street

Edinburgh

EH2 4BL

Change of use (retrospective) from residential to short term let (sui-generis).

22/01743/FUL

Flat 4

140 Princes Street

Edinburgh

EH2 4BL

Change of use (retrospective) from residential to short term let (sui-generis).

22/01748/FUL

Flat 4A

140 Princes Street

Edinburgh

EH2 4BL

Change of use (retrospective) from residential to short term let (sui-generis).

22/01750/FUL

Flat 5

140 Princes Street

Edinburgh

EH2 4BL

Change of use (retrospective) from residential to short term let (sui-generis).

22/01751/FUL

Flat 6

140 Princes Street

Edinburgh

EH2 4BL

Change of Use (retrospective) from residential to short-term let (sui-generis)

18/04500/FUL

141 Princes Street

Edinburgh

EH2 4BL

Conversion and change of use of existing disused offices to form 3 flats

Granted

24 October 2018

18/04501/LBC

141 Princes Street

Edinburgh

EH2 4BL

Conversion of existing disused offices to form 3 flats

Granted

29 October 2018

Other Relevant Site History

No other relevant site history was identified.

Pre-Application process

There is no pre-application process history.

Consultation Engagement

Historic Environment Scotland

Refer to Appendix 1 for a summary of the consultation response.

Publicity and Public Engagement

Date of Neighbour Notification: 26 April 2022

Date of Renotification of Neighbour Notification: Not Applicable

Press Publication Date(s): 29 April 2022;

Site Notices Date(s): 26 April 2022;

Number of Contributors: 1

Section B - Assessment

Determining Issues

Due to the proposals relating to a listed building(s) and being within a conservation area, this report will first consider the proposals in terms of Sections 59 and 64 of the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997 (the "1997 Heritage Act"):

- a) Is there a strong presumption against granting planning permission due to the proposals:
 - (i) harming the listed building or its setting? or
 - (ii) conflicting with the objective of preserving or enhancing the character or appearance of the conservation area?

- b) If the strong presumption against granting planning permission is engaged, are there any significant public interest advantages of the development which can only be delivered at the scheme's proposed location that are sufficient to outweigh it?

This report will then consider the proposed development under Sections 25 and 37 of the Town and Country Planning (Scotland) Act 1997 (the 1997 Act):

If the proposal is in accordance with the development plan the determination should be to grant planning permission unless material considerations indicate otherwise?

If the proposal is not in accordance with the development plan the determination should be refuse planning permission unless material considerations indicate otherwise?

In the assessment of material considerations this report will consider:

- the Scottish Planning Policy presumption in favour of sustainable development, which is a significant material consideration due to the development plan being over 5 years old;
- equalities and human rights;
- public representations and
- any other identified material considerations.

Assessment

To address these determining issues, it needs to be considered whether:

a) The proposals harm the Listed Building and its setting?

The following HES guidance is relevant in the determination of this application:

- Managing Change in the Historic Environment: Guidance on the principles of listed buildings
- Managing Change in the Historic Environment: Setting

Managing Change in the Historic Environment: Interim Guidance on the principles of listed building consent sets out the principles for assessing the impact of a development on a listed building.

Managing Change in the Historic Environment: Setting sets out the principles that apply to developments affecting the setting of historic assets or places including listed buildings and conservation areas. It includes factors to be considered in assessing the impact of a change on the setting.

There are no external or internal alterations proposed. As such, the proposal will not have an adverse impact on or cause harm to the listed building. The setting of the listed building and the setting of neighbouring listed buildings will be unaffected by the proposal.

Conclusion in relation to the Listed Building

The proposal does not harm the character of the listed building, or its setting. It is therefore acceptable with regard to Section 59 of the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997.

b) The proposals harm the character or appearance of the conservation area?

Section 64(1) of the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997 states:

"In exercise, with respect to any buildings or other land in a conservation area, of any powers under any of the provisions in subsection (2), special attention shall be paid to the desirability of preserving or enhancing the character or appearance of that area."

The New Town Conservation Area Character appraisal states The New Town, constructed between 1767 and 1890 on the glacial plain to the north of the Old Town, contains an outstanding concentration of planned ensembles of ashlar-faced, worldclass, neo-classical buildings, associated with renowned architects, including John and Robert Adam, Sir William Chambers, and William Playfair.

As stated previously, there are no external changes proposed. Therefore, the impact on the character and appearance of the conservation area is acceptable.

Conclusion in relation to the Conservation Area

The proposals are acceptable with regard to Section 64 of the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997.

c) The proposals comply with the Development Plan?

The development plan comprises the Strategic and Local Development Plans. The relevant Edinburgh Local Development Plan 2016 (LDP) policies to be considered are:

- Environment Policies, Env 1, Env 3 and Env 6.
- Housing Policy, Hou 7.
- Delivering the Strategy Policy, Del 2
- Transport Policies, Tra 2 and Tra 3.

The non-statutory 'Listed Buildings and Conservation Area' guidance is a material consideration that is relevant when considering policies Env 3 and Env 6. The non-statutory guidance for Business is a material consideration when considering LDP Policy Hou 7.

Listed Buildings and Setting

The impact on the setting of the listed building and on the setting of neighbouring listed buildings has been assessed in section a) above which concluded that this would be preserved. The proposal complies with the objectives of LDP Policy Env 3.

Conservation Area

The impact on the character and appearance of the conservation area has been considered above in b). It was concluded that the change of use would not have any material impact on the character of the conservation area and would preserve the appearance of the conservation area.

The proposal complies with LDP Policy Env 6.

World Heritage Site

The proposed change of use as a short stay let does not affect the reasons for the inscription of the World Heritage Site.

The proposal complies with LDP Policy Env 1.

Principle of development

The application site is situated in the Urban Area and City Centre Retail Core, as defined in the LDP.

The main policy that is applicable to the assessment of short term lets is LDP Policy Hou 7 (Inappropriate Uses in Residential Areas), which seeks to protect residential amenity.

The non-statutory Guidance for Businesses states that an assessment of a change of use of dwellings to SCVA will have regard to:

- The character of the new use and of the wider area;
- The size of the property;
- The pattern of activity associated with the use including numbers of occupants, the period of use, issues of noise, disturbance and parking demand; and
- The nature and character of any services provided.

The application property forms part of a communal stair, sharing access with seven other residential units, each of which has applied retrospectively for planning permission, having been in use as Short Term Lets since 2015.

The combination of residential use and short term use within a shared stair can have negative impacts on neighbouring residential amenity. However, in these circumstances there are no nearby neighbours to be impacted, as all the units within the stair are already in short term use; each has applied for planning permission to regularise the use.

The character of the area is essentially commercial, with Princes Street forming a busy thoroughfare, with high ambient noise levels. Pedestrian and vehicular traffic is considerable throughout the day and into the early hours of the morning. There are no residential properties within the vicinity of the application site, excluding those within the communal stair.

The retrospective grant of planning permission for each unit will ensure that their lawful use will be as short term lets. As a sui generis use, this would prevent an individual property from returning to residential use without the benefit of planning permission. As such, the Council can ensure that any conflict between STL uses and potential residential uses can be assessed as part of the planning application process.

Paragraph 220 of the LDP acknowledges that tourism is the biggest source of employment in Edinburgh, providing jobs for over 31,000 people. Whilst there is not a specific LDP policy relating to the jobs created through the required care, maintenance and upkeep of STL properties, the economic benefits are a material planning consideration.

Parking standards

There is no vehicle parking and no cycle parking. Zero parking is acceptable as there is no requirement for cycle parking for short term lets. Bicycles could be parked inside the property.

The proposals comply with LDP Policies Tra 2 and Tra 3.

Conclusion in relation to the Development Plan

The change of use of this property to a short-term let will not harm neighbouring amenity, is acceptable in the city centre, meets the applicable parking standards, will not harm the Listed Building, its setting, or the World Heritage Site, and will preserve the character and appearance Conservation Area. The proposal complies with the Development Plan. There are no material considerations that outweigh this conclusion.

d) There are any other material considerations which must be addressed?

The following material planning considerations have been identified:

SPP - Sustainable development

Scottish Planning Policy (SPP) is a significant material consideration due to the LDP being over 5 years old. Paragraph 28 of SPP gives a presumption in favour of development which contributes to sustainable development. Paragraph 29 outlines the thirteen principles which should guide the assessment of sustainable development.

The proposal complies with all thirteen principles outlined within paragraph 29 of the SPP. The proposal will therefore contribute to sustainable development.

Emerging policy context

The Draft National Planning Framework 4 has been consulted on but has not yet been adopted. As such, little weight can be attached to it as a material consideration in the determination of this application.

While City Plan 2030 represents the settled will of the Council, it has not yet been submitted to Scottish Ministers for examination. As such, little weight can be attached to it as a material consideration in the determination of this application.

Equalities and human rights

Due regard has been given to section 149 of the Equalities Act 2010. No impacts have been identified.

Consideration has been given to human rights. No impacts have been identified through the assessment and no comments have been received in relation to human rights.

Public representations

A summary of the representations is provided below:

material considerations

- Would negatively impact on residential amenity (addressed in Section C)
- Rising number of short term lets in the area threatens the sense of place and community (addressed in Section C)
- Impact on traffic congestion (addressed in section C)
- Impact on the maintenance of listed buildings and/or buildings in a conservation area (addressed in section C)
- Impact on World Heritage Site's special characteristics of history and place (addressed in section C)
- Lack of integration of refuse and recycling facilities into the design. The change of use is unlikely to result in a material difference to the quantity or type of waste produced.

non-material considerations

- Loss of residential accommodation. This is not a material consideration under the current LDP.

Overall conclusion

The proposal is acceptable with regard to Sections 59 and 64 of the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997 as it will not harm the Listed Building or its setting and it will preserve or enhance the character or appearance of the Conservation Area.

The proposal complies with the relevant policies within the local development plan and the SPP as it will contribute to sustainable development. There are no material considerations that outweigh this conclusion. The proposal is acceptable.

Section C - Conditions/Reasons/Informatives

The recommendation is subject to the following;

Background Reading/External References

To view details of the application go to the [Planning Portal](#)

Further Information - [Local Development Plan](#)

Date Registered: 31 March 2022

Drawing Numbers/Scheme

01, 03A

Scheme 1

David Givan
Chief Planning Officer
PLACE
The City of Edinburgh Council

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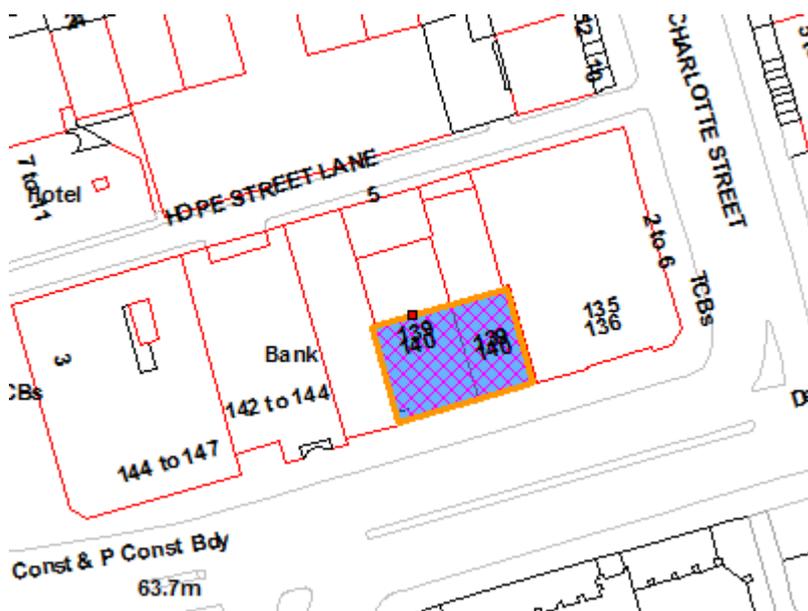
Appendix 1

Summary of Consultation Responses

NAME: HEhistoric Environment Scotland
COMMENT: No objection/comment.
DATE: 24 May 2022

The full consultation response can be viewed on the [Planning & Building Standards Portal](#).

Location Plan



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